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PROPOSED BUDGET INBRIEF

FISCAL YEAR 2019-20

Serving, enhancing, and transforming our community



Dear Residents,

As we set our sights on the future, it is fitting that we reflect on our accomplishments. As a city, we have worked diligently to address some of our most pressing issues including safety, transportation, and innovation. Now, it is time that we recommit ourselves to these efforts by focusing on creating a pathway to prosperity, improving quality of life, and becoming even more resilient. With this proposed budget, we are well positioned to keep Miami Forever.

PATHWAY TO PROSPERITY

Every resident in the City of Miami, whether a child, adult, or senior citizen, deserves the opportunity to be successful. To solidify our City's identity as a beacon of hope, we must continue to remove barriers that obstruct anyone from pursuing a pathway to prosperity. That is why our proposed budget recommends cutting the property tax millage rate. If adopted, our residents will see the second lowest property tax rate in the last 30 years. The budget also continues the Anti-Poverty Initiative grant program for the sixth year in row, as well as supports the pivotal Child Savings Accounts program that we began this year.

In addition, I am introducing a \$1 million elderly rent credit program to bridge the gap between yearly rent spikes and the diminished growth of Social Security benefits. The details of this program will be released over the summer for implementation in the early fall. These initiatives built into this proposed budget serve as a testament to our commitment to pave a true pathway to prosperity for every resident of the City of Miami who strives to succeed.

RESILIENCE

Aside from creating economic opportunities, resilience is about investing in our future to address anything that affects our quality of life. This includes environmental and social resilience. Consistent with our mission to become the most resilient city on the planet, we are well equipped to tackle our resilience on all levels, from flooding and sea level rise to affordable housing and traffic. *The Resilient*



305 Plan provides a collaborative framework to confront these challenges head on. This proposed budget allows us to put that framework to action by pushing forward on the projects contained in the Miami Forever Bond.

Also included in the proposed budget is an innovative exchange of funding to ensure that our trolley system remains the largest municipal trolley system in Miami-Dade County and that it continues to grow. Through this strategic series of actions, we can continue to exercise a comprehensive, collaborative, and proactive approach to resilience that will ensure that our incredible City is here to stay and serve as a model for other cities around the world.

QUALITY OF LIFE

All world-class cities are defined by how they utilize their public spaces. That is why we are doubling the amount of funding for graffiti abatement, an action I have continuously advocated for, in an effort to beautify our existing public areas as places every Miamian can take pride in. As someone who grew up playing in City of Miami parks, I understand first-hand the role that quality parks play in fostering a high quality of life. Parks build community, develop a city's identity, and even save lives. Our residents deserve to have the very best in parks, recreational spaces, and cultural facilities. With that in mind, we are allocating additional resources, including staff and funding, to maintain and enhance the 141 beautiful parks we have in the City of Miami.

These are just some of the many steps we are taking through this proposed budget to improve our residents' lives. I invite you to explore the many initiatives in the following pages of the FY 2019-20 Proposed Budget and become an active member in our efforts to ensure Miami remains a vibrant epicenter of opportunity and hope for generations to come.

Respectfully, Francis X. Suarez





I am proud to present the FY 2019-20 Proposed Operating and Capital Budgets for the City of Miami, Florida. This budget is balanced as proposed, continues the heightened stewardship of your taxpayer money, funds our shared priorities, and includes a strategic number of service enhancements.

As articulated by Mayor Francis Suarez, the City's Strategic Plan guides and informs the proposals contained in the budget. The three priority areas of the Strategic Plan are: **Increasing Citywide Resilience, Creating a Pathway to Prosperity, and Enhancing our Quality of Life**.

Each City department is aligned to a primary priority area with goals and specific objectives to be achieved. Many of our departments, such as our two largest – Police and Fire-Rescue, support two or three of these priorities, but are still aligned to one primary priority, with many goals and objectives. Department Directors are accountable for meeting these stated goals and objectives while still staying within their approved Operating and Capital Budgets.

INCREASING CITYWIDE RESILIENCE

Everything we do must increase our resilience to ensure the long-term viability of our City. One important aspect of this is making the City financially resilient. This budget contains \$2 million in reserve to rebuild the City's Unrestricted General Fund Balance. After the multiple large-scale legal settlements recently concluded, it is now important to increase the balance in the unrestricted portion of our General Fund to the proper levels as was the case before the settlements.

The release of the *Resilient 305 Plan* is an important stepping stone in a long line of resilient activities that we have taken and will take in the future. We are consciously moving from the planning stages toward implementing the strategies outlined in the plan. This budget contains \$12.093 million of new capital projects to make our City's facilities, infrastructure, and operations able to recover quickly from shocks to society (such as hurricanes) and mitigate the recurring stresses (such as cyber-attacks) that we experience. The capital projects include fixing and assessing roofs of fire and police stations, Citywide environmental monitoring, a new allocation for storm drain cleaning, funding for 40/50-year recertifications of City-owned facilities, and strengthening our core technology infrastructure. The budget also includes funding to get the word out about the Federal Census in 2020. It ensures that our successful City Trolley System will continue to operate without assistance from the General Fund for a longer period of time. It also allows us to save money by having the Risk Management Department bring Workers' Compensation claims in-house.

CREATING A PATHWAY TO PROSPERITY

The City of Miami is committed to expanding the opportunity for every Miamian to succeed through the creation of a pathway to prosperity. This budget includes a proposed millage reduction of both the Operating and the Debt Service Millage Rate (from 8.0300 mills to 7.9900 total mills) to provide more than \$2.147 million of property tax rate relief for our homeowners, business owners, and renters in the City.

The proposed budget continues the popular Anti-Poverty Initiative program at the same rate as in the previous year (\$2.6 million). It continues the Childhood Savings Accounts program (\$120,000). It also introduces a scholarship program in partnership with Miami-Dade College (\$50,000) that will grant fifty scholarships for college completion and introduces the Mayor's new Elderly Rent Subsidy Program (\$1 million).



ENHANCING OUR QUALITY OF LIFE

We not only strive to maintain the quality of life of our residents, visitors, and businesses; rather, we work hard to deliver improved services and this budget reflects our efforts at enhancing the shared spaces that make our City livable. Contained in this budget are additional funds for: graffiti abatement (\$600,000), an additional maintenance crew to keep our parks clean and presentable (\$182,000), and 18 civilians (\$486,000) in the Police Department to free up sworn personnel to accomplish law enforcement duties, such as the new Edgewater NET Area. To continue to improve the quality of life of those we serve, the budget includes capital funds to make improvements and fix existing facilities such as Charles Hadley Park, Domino Park, the City's Mini-Dump, and certain Baywalk structures. Finally, it introduces the Heavy Rescue 6 unit (HR6) in the Fire-Rescue Department funded late in the year (July 1, 2020) with 17 additional Fire-Rescue employees. Heavy Rescue 6 is a Technical Rescue Team trained in specialized operations including confined space rescues, trench rescues, and incidents involving elevated positions such as cranes or skyscrapers.

It is important to note that the FY 2019-20 Proposed Operating Budget is actually smaller than the FY 2018-19 Amended Budget, when all funds are counted. The total Operating budget is \$1.13 billion, which is \$132.428 million (or 10.5 percent) lower than last year's amended Operating budget of \$1.263 billion. Admittedly, when viewing the Proposed Budget versus the Adopted Budget, the Operating Budget has grown by \$31.358 million, but even this is only a growth of 2.9 percent. The Operating Budget is broken-down into four fund types as shown in the chart below.

	FY 2018-19 Adopted	FY 2018-19 Amended	FY 2019-20 Proposed
General Fund	\$763,002,000	\$800,242,000	\$807,463,000
Special Revenue Funds	\$161,838,000	\$177,560,000	\$154,787,000
Internal Service Fund	\$100,316,000	\$100,316,000	\$89,448,000
Debt Service Funds	\$73,823,000	\$184,647,000	\$78,113,000
Total	\$1,098,979,000	\$1,262,765,000	\$1,129,811,000

It is also important to note that our City's overall tax roll has grown from \$51.065 billion in the current year to \$58.962 billion this new year, which is a respectable 10.5 percent. However, the areas of the City within Community Redevelopment Areas have grown 26.5 percent over the same time period.

The Household Waste Collection Fee is proposed to remain at the current level of \$380 per household per year with no change in service proposed at this time. Even so, we will conduct discussions over the summer about multiple ways to combat illegal dumping, litter, and the overall appearance of our City, which should ultimately lead to process and funding changes.

The six-year Capital Plan includes \$654.242 million of funded projects. The FY 2019-20 Proposed Capital Budget recommends \$25.418 million of new capital appropriations. This is in addition to the \$58.653 million of the first tranche of the Miami Forever Bond program and the \$37 million of vehicle acquisition approved during the current year.

It is important to note that this budget does not use any prior year accumulated fund balance as revenue. That is, unlike past years, it does not reach backwards into previous years for funding – it is balanced on its own in the single year and also contains a \$5 million one-year reserve, as required by the City's Financial Integrity Principles.

The Proposed Budget includes the net increase of 55 positions. As has been noted above, 18 civilian positions are proposed to be added to the Miami Police Department to free up sworn employees to conduct law-enforcement



duties rather than administrative duties. This will allow for the movement of positions into the new Edgewater NET Area and other enhancements. The Heavy Rescue 6 Technical Rescue Team with 17 positions has also been noted above. Also, as noted above, four new positions for an additional maintenance crew are proposed to be added in the Parks and Recreation Department. Further as noted above, the budget includes four new positions in the Department of Risk Management to bring Workers' Compensation Claims in-house, saving \$556,000. We are also proposing two additional capital project managers, one each in Police and Fire-Rescue, as well as an additional Assistant Director in the Office of Capital Improvements. Lastly, the budget includes one additional position in the Procurement Department to address the increasing workload. For a full list of changes to positions, please see the Personnel Overview pages at the end of the Introductory Section of the FY 2019-20 Proposed Operating Budget book.

There are no proposed high-level changes to the table of organization of the City such as merging, splitting, or renaming Departments.

It is further important to note that while the budget does include funding for in-kind services related to the 54th Super Bowl, it does not include funding for a payment to the Super Bowl Host Committee beyond the \$500,000 paid in the current fiscal year. Similarly, the budget does not include funding for a second year of school safety officers. This began as a nine-week program and grew into a full-year program in the current year, and will be discontinued at the end of this current fiscal year and absorbed by the Miami-Dade County School System.

This budget absorbs increases in healthcare insurance and worker's compensation costs, two federal grants in Police (COPS 2016 and Body Worn Cameras) that are expiring, and the full cost will be supported by the General Fund, rent for the new data center, legal settlement payments, higher payouts for employees retiring, additional special obligation debt payments, increased elections expenses paid to Miami-Dade County, and other expenses.

While a shortfall was expected in this year, it has not in fact materialized. While we are always looking for ways to be more efficient, the Budget was balanced without a shortfall. There are two primary reasons for this, both related to revenues. The property tax roll grew faster than had been anticipated and the constitutional amendment regarding an additional homestead exemption did not pass the statewide referendum.

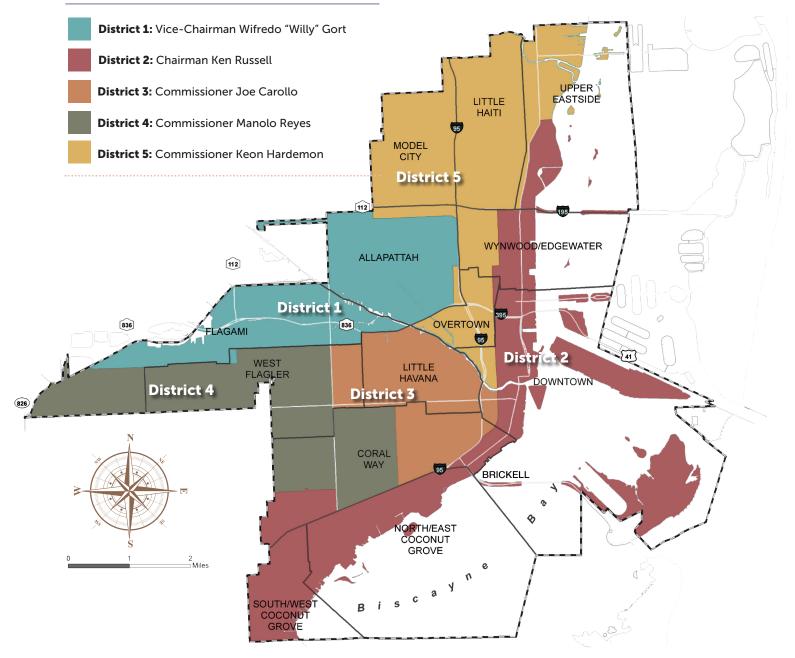
Nonetheless, we must be careful as we look to the future. We have been fortunate that property tax revenues, the single largest revenue source of the City, have grown in the double digits this year. However, we can be sure that heightened tax roll growth cannot continue indefinitely. As has been described in prior years, revenues have grown greatly, but expenses have grown even faster. Also, the day is coming when the City's Transportation and Trolley System will require General Fund support.

On behalf of myself, my Senior Leadership, and all City Department Directors, we welcome the review and recommendations that will come as part of the budget items that will be presented to the City Commission in July and the two public hearings that will occur in September. My staff and I look forward to working with the public, the Mayor, and the City Commissioners to create a budget that is simultaneously fiscally responsible, deliberate, and transparent while serving all who visit, work, or reside in the City of Miami.

Sincerely,



Commission Districts





CITY OF MIAMI

VISION STATMENT

Miami is a modern and diverse city that is a global leader in technology, innovation, and resiliency.

MISSION STATMENT

The City of Miami is committed to elevating the quality of life of its residents by Increase Citywide Resilience, Creating a Pathway to Prosperity, and Enhancing Our Quality of Life.

VALUES

- Innovative
- Morality
- Professionalism
- Accountability
- Compassionate
- Teamwork





Francis X. Suarez Mayor (305) 250-5300 fsuarez@miamigov.com



Ken Russell Commissioner - District 2 Chairman 305-250-5333 krussell@miamigov.com



Joe Carollo Commissioner - District 3 (305) 250-5380 jcarollo@miamigov.com



Manolo Reyes Commissioner - District 4 (305) 250-5420 mreyes@miamigov.com



Wifredo (Willy) Gort Commissioner - District 1 Vice-Chairman (305) 250-5430 wgort@miamigov.com



Keon Hardemon Commissioner - District 5 (305) 250-5390 khardemon@miamigov.com

APPOINTED OFFICIALS



Emilio T. González City Manager



Todd B. Hannon City Clerk



Victoria Méndez City Attorney



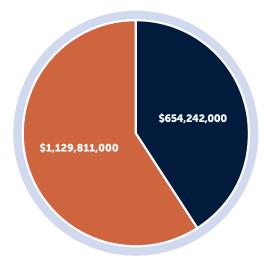
Theodore Guba Auditor General

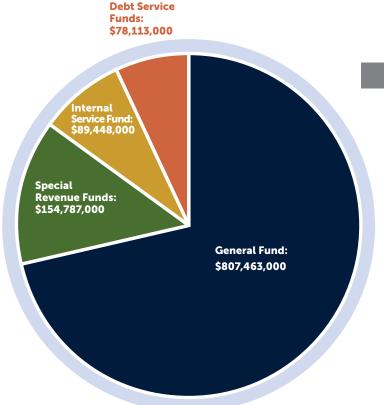
FY 2019-20 BUDGET OVERVIEW

The City adopts two budgets every year an Operating Budget and a Capital Budget.

The City's Proposed **Operating** Budget for FY 2019-20: **\$1,129,811,000**

The City's Proposed **Capital** Budget for FY 2019-20: **\$654,242,000** with **\$25,418,000** newly appropriated.





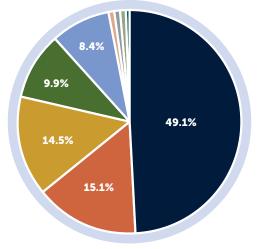
FY 2019-20 Proposed Operating Budget

The City's Operating Budget is comprised of four separate fund groups:

- General Fund City's primary operating fund
- **Special Revenue Funds** accounts for revenues that are restricted to a specific purpose
- Debt Service Funds accounts for proceeds of City issued debt and repayment of principal and interest
- Internal Service Fund accounts for internal cost allocation between various City cost centers



0.9% 0.9% 0.7% 0.5%



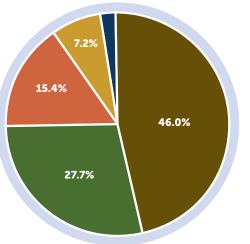
Where the Money Comes From:

General Fund Revenue Sources Total: \$807,463,000

- **Property Taxes •** \$396.4 million **49.1%**
- Charges for Services \$121.6 million 15.1%
- Franchise Fees and Other Taxes \$117.4 million 14.5%
- Intergovernmental Revenues \$79.8 million 9.9%
- Licenses and Permits \$67.9 million 8.4%
- Other Revenues (Inflows) \$7.4 million 0.9%
- Interest \$7.2 million 0.9%
- Fines and Forfeitures \$5.9 million 0.7%
- Transfers In \$3.9 million 0.5%

The General Fund includes revenues from a variety of sources, including fees, fines, and state and local taxes. Property tax revenue comprises 49.1% of total General Fund revenues and represents the largest source of funding for general operations.



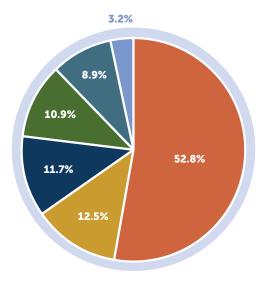


Where the Money Goes:

Expenditures by Category

- Salaries and Wages \$362.3 million 46.0%
- Employee Benefits \$223.5 million 27.7%
- Other Expenses \$124.4 million 15.4%
- Budget Reserve •\$18.6 million 2.3%
- **Transfer Out** \$58.4 million **7.2%** Transfer to Capital • \$9.8 million Transfer to Special Revenue • \$4.9 million Transfer to Debt Service • \$41.6 million Transfer to Transportation Trust • 2.0 million Transfer to Cost Allocation • 1.6 million

Personnel costs, including wages and employee benefits, represent the largest **General Fund expenditure** category. These costs account for almost three-quarters of the total General Fund expenditure budget.



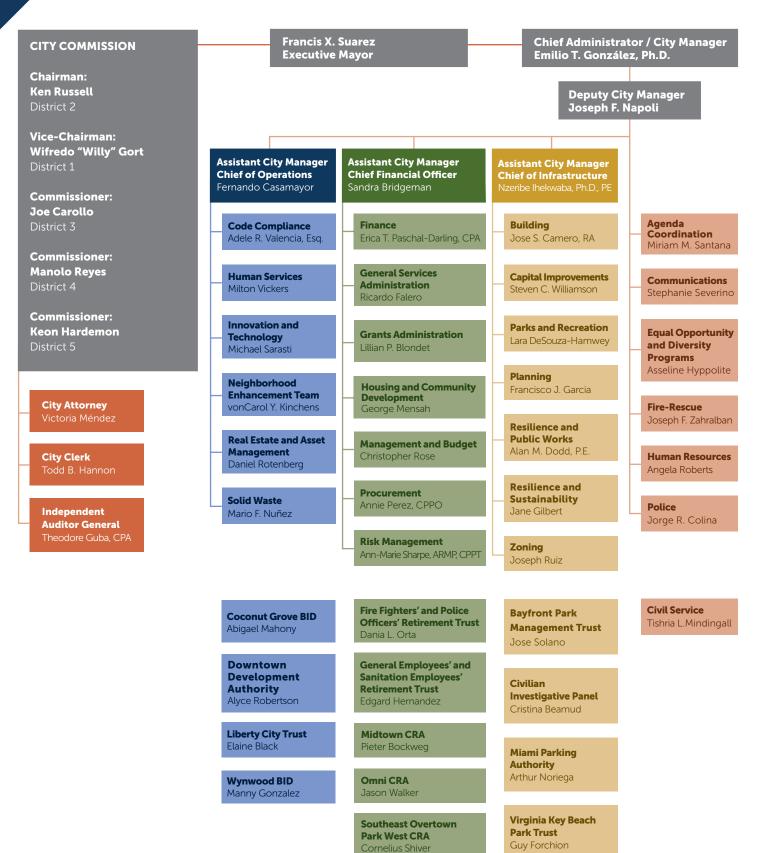
Where the Money Goes:

Expenditures by Function

- Public Safety \$426.5 million 52.8%
- Non-Departmental Accounts \$100.8 million 12.5%
- **Resilience and Public Works** \$94.5 million **11.7%**
- General Government \$87.6 million 10.9%
- Other Departments \$71.9 million 8.9%
- Planning and Development \$26.1 million 3.2%

More than half of **General Fund spending** is allocated to the provision of public safety services. The Police Department and the Fire-Rescue Department together comprise 52.8% of the General Fund expenditure budget.



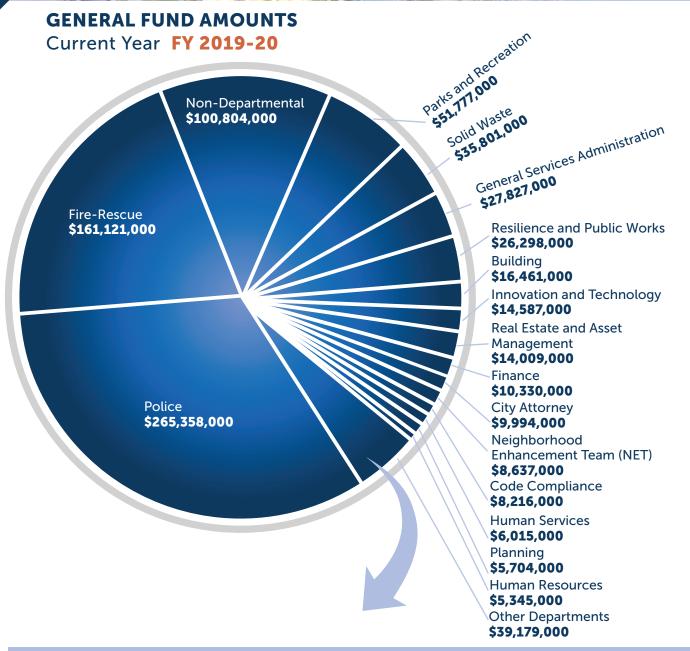


GENERAL FUND BUDGET

	FY 2018-19 Adopted BUDGET	FY 2019-20 Proposed BUDGET	FY 2018-19 Adopted POSITIONS	FY 2019-20 Proposed POSITIONS
Public Safety				
Fire-Rescue	\$143,167,000	\$161,121,000	863	884
Police	\$245,192,000	\$265,358,000	1,785	1,805
Public Works				
Capital Improvements	\$3,658,000	\$4,603,000	52	52
General Services Administration	\$25,258,000	\$27,827,000	140	140
Resilience and Public Works	\$22,432,000	\$26,298,000	154	157
Solid Waste	\$33,884,000	\$35,801,000	237	236
General Government				
Agenda Coordination	\$402,000	\$379,000	3	3
City Attorney	\$9,356,000	\$9,994,000	60	60
City Clerk	\$1,845,000	\$2,059,000	12	13
City Manager	\$2,850,000	\$3,072,000	14	14
Civil Service	\$445,000	\$559,000	3	3
Code Compliance	\$6,934,000	\$8,216,000	61	65
Commissioners	\$3,912,000	\$4,086,000	36	36
Communications	\$2,149,000	\$2,329,000	17	16
Equal Opportunity and Diversity Programs	\$464,000	\$508,000	3	3
Finance	\$9,296,000	\$10,330,000	69	69
Grants Administration	\$1,712,000	\$1,708,000	10	10
Human Resources	\$4,736,000	\$5,345,000	38	38
Human Services	\$4,381,000	\$6,015,000	64	67
Independent Auditor General	\$1,368,000	\$1,530,000	9	9
Innovation and Technology	\$13,597,000	\$14,587,000	85	85
Management and Budget	\$2,499,000	\$2,794,000	17	17
Mayor	\$1,454,000	\$1,687,000	13	13
Neighborhood Enhancement Team (NET)	\$7,382,000	\$8,637,000	80	81
Procurement	\$2,572,000	\$2,968,000	20	21
Resilience and Sustainability	\$723,000	\$831,000	4	5
Other Departments				
Housing and Community Development	\$1,689,000	\$2,437,000	35	35
Parks and Recreation	\$47,754,000	\$51,777,000	294	299
Real Estate and Asset Management	\$13,090,000	\$14,009,000	59	57
Risk Management	\$2,952,000	\$3,693,000	20	24
Planning and Development				
Building	\$14,285,000	\$16,461,000	104	105
Planning	\$5,789,000	\$5,704,000	48	50
Zoning	\$3,089,000	\$3,936,000	27	28
Non-Departmental Accounts	\$122,686,000	\$100,804,000	0	0
TOTAL	\$763,002,000	\$807,463,000	4,436	4,500

*Budget amounts are General Fund only. Position counts are for all funds.

CITY OF MIAMI PERATING BUDGET BY DEPARTMENT



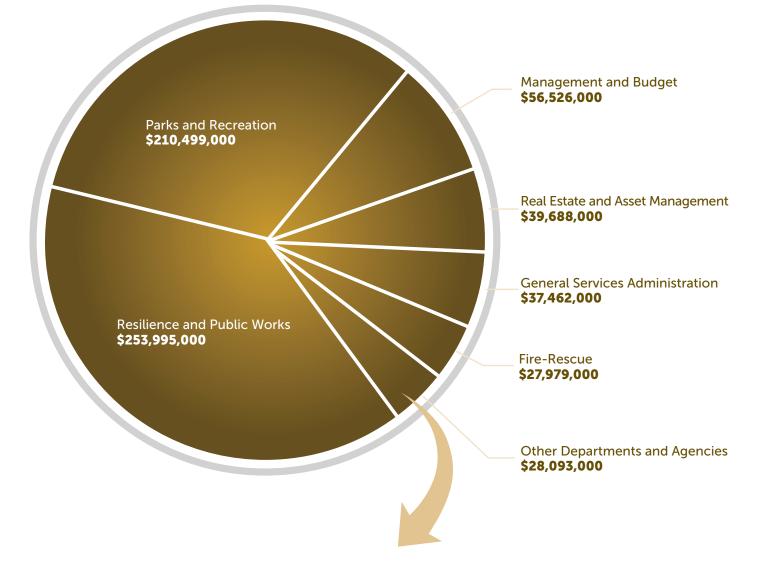
Departments with Operating Budgets less than \$5 million

Capital Improvements	\$4,603,000
Commissioners	\$4,086,000
Zoning	\$3,936,000
Risk Management	\$3,693,000
City Manager	\$3,072,000
Procurement	\$2,968,000
Management and Budget	\$2,794,000
Housing and Community Development	\$2,437,000
Communications	\$2,329,000

City Clerk	\$2,059,000
Grants Administration	\$1,708,000
Mayor	\$1,687,000
Independent Auditor General	\$1,530,000
Resilience and Sustainability	\$831,000
Civil Service	\$559,000
Equal Opportunity and Diversity Program	s \$508,000
Agenda Coordination	\$379,000



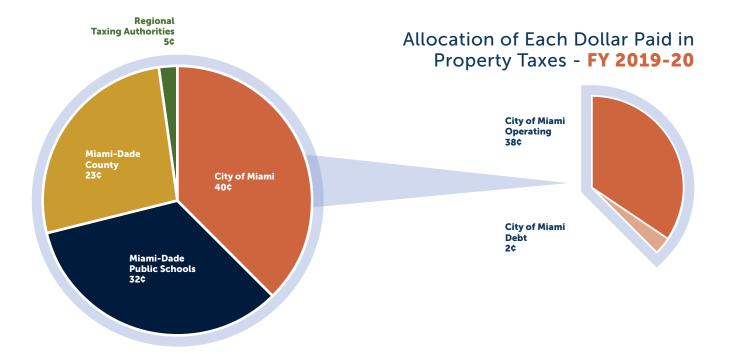
TOTAL SIX-YEAR PLAN Current Year FY 2019-20



Departments and Agencies with Capital Budgets less than \$10 million

Building	8,924,000
Capital Improvements	7,429,000
Police	6,792,000
Code Compliance	1,888,000
Innovation and Technology	1,142,000
Planning	751,000
Solid Waste	639,000
Downtown Development Authority	
Neighborhood Enhancement Team	106,000





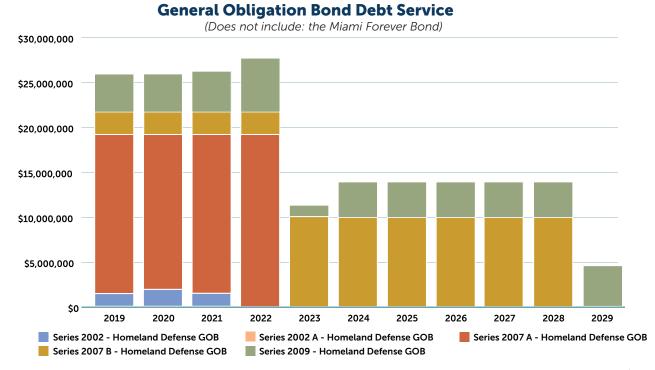
MILLAGE AND PROPERTY TAX

FY 2018-19 TOTAL ADOPTED FY 2019-20 TOTAL The City's total proposed property tax rate for FY 2019-20 is 7.9900, a MILLAGE RATE 8.0300 MILLS **PROPOSED MILLAGE RATE** reduction of 0.0400 from last year's General Operations: 7.5865 7.9900 MILLS total tax rate. General Obligation Debt: 0.4435 General Operations: 7.5665 General Obligation Debt: 0.4235 \$236,040 **Total Assessed Value** \$500,000 \$1,000,000 Average Homestead H H FY 2018-19 Taxes 8.0300 \$1,895 \$4,015 \$8,030 FY 2019-20 Taxes 7.9900 \$1,886 \$3,995 \$7,990



GENERAL OBLIGATION BONDS

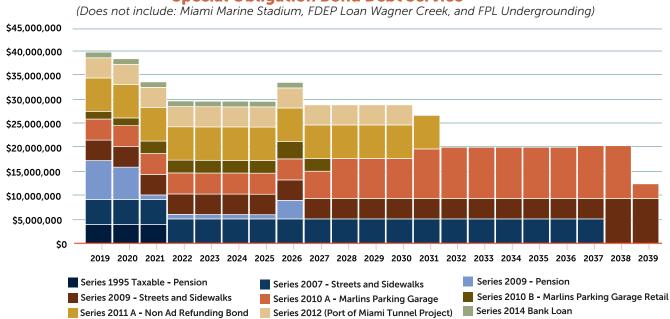
Maximum Annual Debt Service of approximately \$28.4 million (FY 2021-22) • Final Maturity in 2029



The first tranche of the Miami Forever General Obligation Bond was approved on December 13, 2018 in the amount of \$58.653 million. The debt service payments will not show on this graph until the bond has been sold.

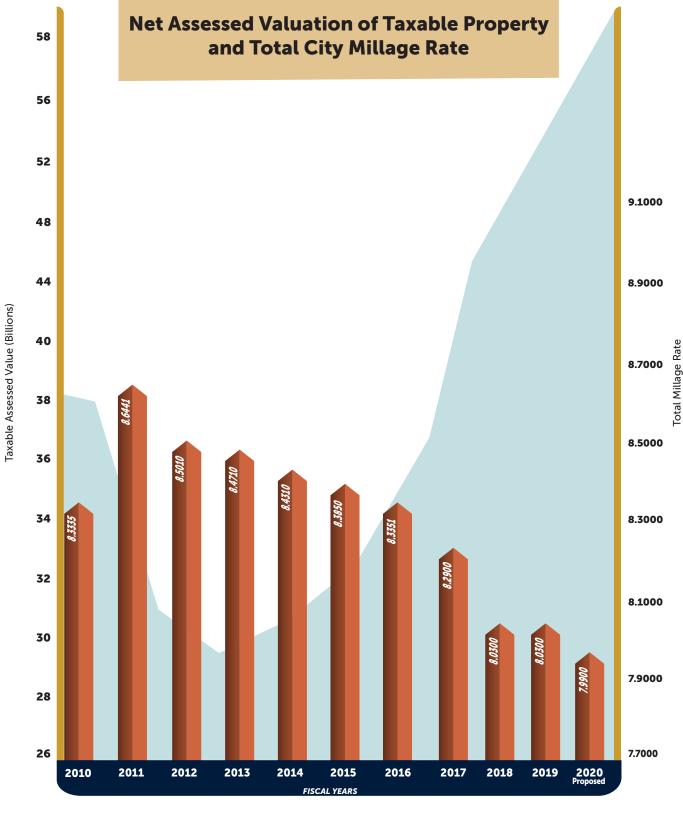
SPECIAL OBLIGATION BONDS

Maximum Annual Debt Service \$56.8 million (FY 2019-20) • Final Maturity in 2039



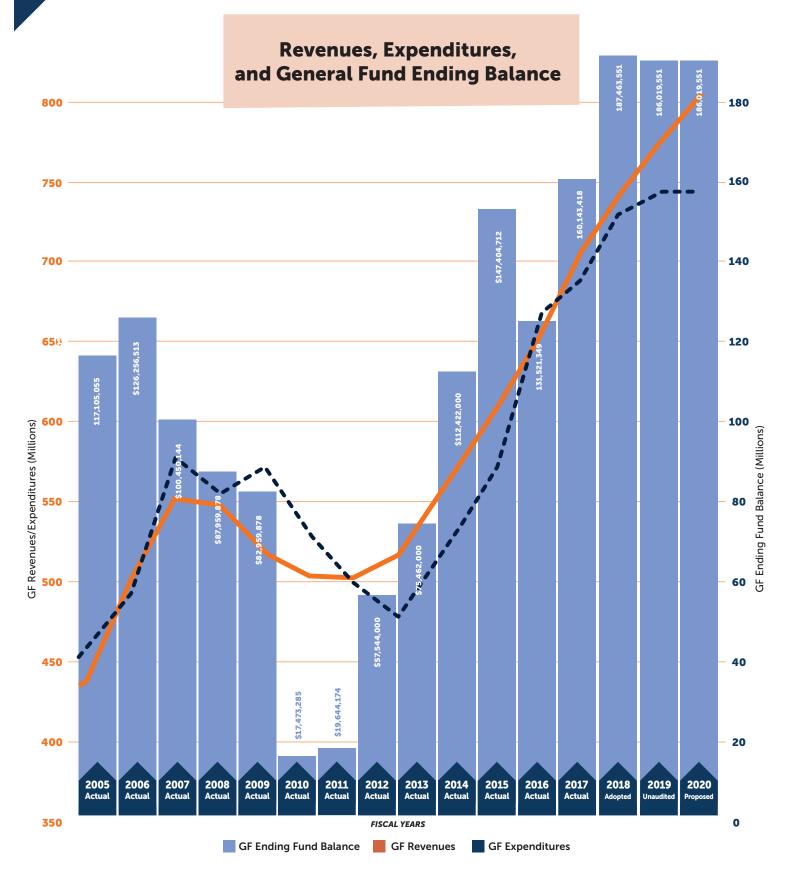
Special Obligation Bond Debt Service





Taxable Assessed Value 🛛 Total Millage Rate



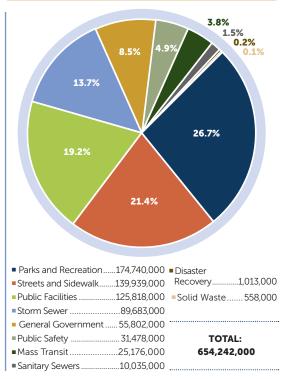


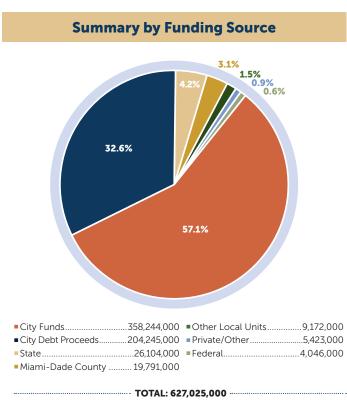


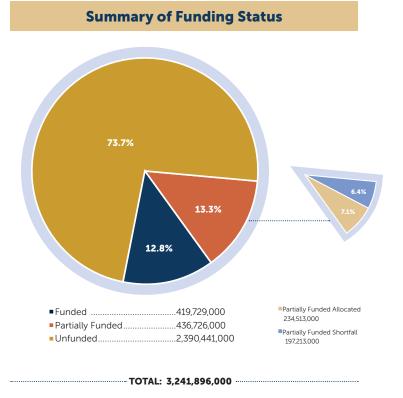
Summary by Department

Name	Total Cost Six Year Plan	Total Funding Six Year Plan	Priors Years	Current	Projection Five Years	Unfunded
Resilience and Public Works	1,991,526,000	253,995,000	242,079,000	8,616,000	1,800,000	1,737,531,000
Parks and Recreation	260,755,000	210,499,000	204,095,000	6,404,000		50,256,000
Real Estate and Asset Management	143,083,000	39,688,000	34,585,000	5,103,000		103,395,000
Fire-Rescue	155,600,000	27,979,000	25,606,000	2,373,000		127,621,000
Police	278,161,000	6,792,000	5,113,000	1,679,000		271,369,000
Innovation and Technology	3,142,000	1,142,000	752,000	390,000		2,000,000
General Services Administration	54,314,000	37,462,000	37,162,000	300,000		16,852,000
Capital Improvements	45,390,000	7,429,000	7,129,000	300,000		37,961,000
Code Compliance	1,888,000	1,888,000	1,656,000	232,000		
Solid Waste	1,171,000	639,000	618,000	21,000		532,000
Management and Budget	56,526,000	56,526,000	58,026,000			
Building	8,924,000	8,924,000	8,924,000			
Community Redevelopment Areas	202,751,000					202,751,000
Downtown Development Authority	452,000	422,000	422,000			30,000
Neighborhood Enhancement Team	1,462,000	106,000	106,000			1,356,000
Planning	1,251,000	751,000	751,000			500,000
Risk	15,000,000					15,000,000
Virginia Key Beach Trust	20,500,000					20,500,000
	3,341,896,000	654,242,000	627,025,000	25,418,000	1,800,000	2,587,654,000

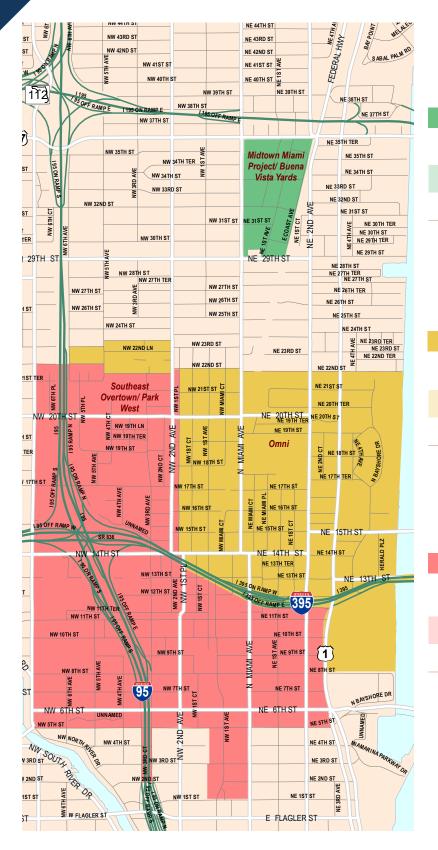
Summary by Program Fund







CRA SUMMARY



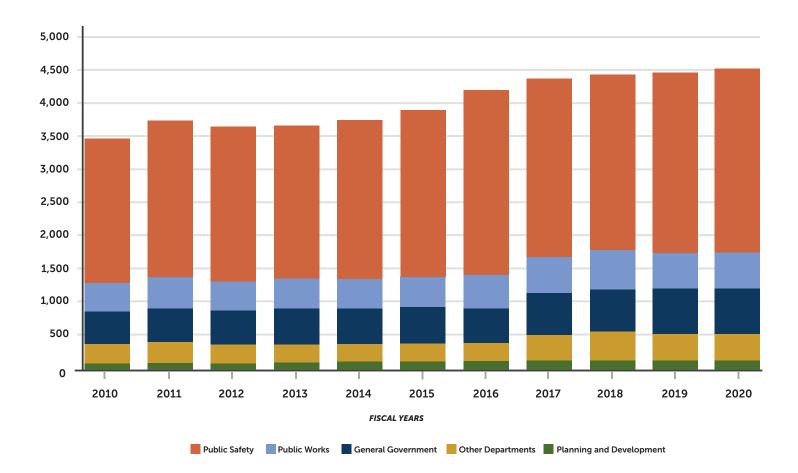
Midtown CRA	FY 2018-19
Property Tax (City)	\$4,221,173
Property Tax (County)	\$2,597,084
Other Revenue	\$0
All Expenditures	\$6,818,257

Omni CRA	FY 2018-19
Property Tax (City)	\$11,911,340
Property Tax (County)	\$7,330,571
Other Revenue	\$24,666,077
All Expenditures	\$43,907,989

Southeast Overtown/ Park West CRA	FY 2018-19
Property Tax (City)	\$11,699,736
Property Tax (County)	\$7,201,021
Other Revenue	\$36,896,795
All Expenditures	\$55,797,552



••••••				2010)						
				2020)						
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Public Safety	2,161	2,383	2,282	2,286	2,338	2,447	2,548	2,580	2,599	2,648	2689
Public Works	446	442	442	443	452	506	517	573	572	583	585
General Government	475	507	533	540	538	519	608	622	654	618	628
Other Departments	304	283	262	263	273	275	368	419	418	408	415
Planning and Development	96	101	111	124	126	135	138	152	169	179	183
TOTAL	3,482	3,716	3,630	3,656	3,727	3,882	4,179	4,346	4,412	4,436	4,500





GOVERNMENT FINANCE OFFICERS ASSOCIATION

Distinguished Budget Presentation Award

PRESENTED TO

City of Miami

Florida

For the Fiscal Year Beginning

October 1, 2017

Christopher P. Morrill

Executive Director



FISCAL YEAR 2019-20 PROPOSED BUDGET IN BRIEF

Serving, enhancing, and transforming our community